

UNITED STATES DISTRICT COURT  
CENTRAL DISTRICT OF CALIFORNIA

PETEY L. SNOWDEN,  
Plaintiff,  
v.  
CAROLYN W. COLVIN,  
Commissioner of Social Security,  
Defendant. } No. EDCV 12-1174 AGR  
MEMORANDUM OPINION AND ORDER

Plaintiff Petey L. Snowden filed this action on July 19, 2012. Pursuant to 28 U.S.C. § 636(c), the parties consented to proceed before the magistrate judge on August 23 and 29, 2012. (Dkt. Nos. 8, 9.) On March 27, 2013, the parties filed a Joint Stipulation (“JS”) that addressed the disputed issues. The court has taken the matter under submission without oral argument.

Having reviewed the entire file, the court reverses and remands the decision of the Commissioner for further proceedings consistent with this opinion.

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## PROCEDURAL BACKGROUND

3 On December 10, 2008, Snowden filed an application for supplemental security  
4 income, alleging an onset date of September 1, 2005. Administrative Record ("AR") 21.  
5 The application was denied initially and upon reconsideration. AR 21, 60-61. Snowden  
6 requested a hearing before an Administrative Law Judge ("ALJ"). AR 16. On February  
7 1, 2011, the ALJ conducted a hearing at which Snowden, a psychological expert and a  
8 vocational expert testified. AR 33-59. On March 8, 2011, the ALJ issued a decision  
9 denying benefits. AR 18-29. On May 21, 2012, the Appeals Council denied the request  
10 for review. AR 1-5. This action followed.

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## **STANDARD OF REVIEW**

13 Pursuant to 42 U.S.C. § 405(g), this court reviews the Commissioner's decision to  
14 deny benefits. The decision will be disturbed only if it is not supported by substantial  
15 evidence, or if it is based upon the application of improper legal standards. *Moncada v.*  
16 *Chater*, 60 F.3d 521, 523 (9th Cir. 1995) (per curiam); *Drouin v. Sullivan*, 966 F.2d  
17 1255, 1257 (9th Cir. 1992).

18        “Substantial evidence” means “more than a mere scintilla but less than a  
19 preponderance – it is such relevant evidence that a reasonable mind might accept as  
20 adequate to support the conclusion.” *Moncada*, 60 F.3d at 523. In determining whether  
21 substantial evidence exists to support the Commissioner’s decision, the court examines  
22 the administrative record as a whole, considering adverse as well as supporting  
23 evidence. *Drouin*, 966 F.2d at 1257. When the evidence is susceptible to more than  
24 one rational interpretation, the court must defer to the Commissioner’s decision.  
25 *Moncada*, 60 F.3d at 523.

25 || *Moncada*, 60 F.3d at 523.

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## DISCUSSION

## A. Disability

A person qualifies as disabled and is eligible for benefits, “only if his physical or mental impairment or impairments are of such severity that he is not only unable to do his previous work but cannot, considering his age, education, and work experience, engage in any other kind of substantial gainful work which exists in the national economy.” *Barnhart v. Thomas*, 540 U.S. 20, 21-22, 124 S. Ct. 376, 157 L. Ed. 2d 333 (2003).

## **B. The ALJ's Findings**

The ALJ found that Snowden has the following severe combination of impairments: psychotic disorder, nos with schizophrenic features; and personality disorder. AR 23. Snowden has the residual functional capacity (“RFC”) to perform work “restricted to moderately complex tasks of up to 4 to 5 steps of instruction in habituated setting and to work that is preferably object oriented.” AR 26. Snowden “is precluded from working in safety related occupations and is precluded from operating hazardous machinery.” *Id.* There is no past relevant work. AR 27. However, there are jobs, such as cleaner, packer and assembly worker, that exist in significant numbers in the national economy that Snowden can perform. AR 28.

### C. Medical Evidence Regarding Mental Impairment After May 27, 2009

Snowden argues that the ALJ did not properly consider the medical evidence of mental impairment after May 27, 2009.

## 1. Legal Standard

An opinion of a treating physician is given more weight than the opinion of non-treating physicians. *Orn v. Astrue*, 495 F.3d 625, 631 (9th Cir. 2007). When a treating physician's opinion is contradicted by another doctor, "the ALJ may not reject this opinion without providing specific and legitimate reasons supported by substantial evidence in the record. This can be done by setting out a detailed and thorough

1 summary of the facts and conflicting clinical evidence, stating his interpretation thereof,  
 2 and making findings.” *Id.* at 632 (quotation marks and citations omitted). When the ALJ  
 3 declines to give a treating physician’s opinion controlling weight, the ALJ considers  
 4 several factors, including the following: (1) length of the treatment relationship and  
 5 frequency of examination;<sup>1</sup> (2) nature and extent of the treatment relationship;<sup>2</sup> (3) the  
 6 amount of relevant evidence supporting the opinion and the quality of the explanation  
 7 provided; (4) consistency with record as a whole; and (5) the specialty of the physician  
 8 providing the opinion. See *id.* at 631; 20 C.F.R. §§ 404.1527(d), 416.927(d).

9 An examining physician’s opinion constitutes substantial evidence when it is  
 10 based on independent clinical findings. *Orn*, 495 F.3d at 632. An ALJ may reject an  
 11 uncontradicted examining physician’s medical opinion based on “clear and convincing  
 12 reasons.” *Carmickle v. Comm’r of Soc. Sec. Admin.*, 533 F.3d 1155, 1164 (9th Cir.  
 13 2008) (citation and quotation marks omitted). When an examining physician’s opinion is  
 14 contradicted, “it may be rejected for ‘specific and legitimate reasons that are supported  
 15 by substantial evidence in the record.’” *Id.* at 1164 (citation omitted).

16 “The opinion of a nonexamining physician cannot by itself constitute substantial  
 17 evidence that justifies the rejection of the opinion of either an examining physician or a  
 18 treating physician.” *Ryan v. Comm’r*, 528 F.3d 1194, 1202 (9th Cir. 2008) (citation  
 19 omitted) (emphasis in original). However, a non-examining physician’s opinion may  
 20 serve as substantial evidence when it is supported by other evidence in the record and

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 23     <sup>1</sup> “Generally, the longer a treating source has treated you and the more times you  
 24 have been seen by a treating source, the more weight we will give to the source’s  
 25 medical opinion. When the treating source has seen you a number of times and long  
 26 enough to have obtained a longitudinal picture of your impairment, we will give the  
 27 source’s opinion more weight than we would give it if it were from a nontreating source.”  
 28 20 C.F.R. §§ 404.1527(c)(2)(i), 416.927(c)(2)(i).

29     <sup>2</sup> “Generally, the more knowledge a treating source has about your impairment(s)  
 30 the more weight we will give to the source’s medical opinion.” 20 C.F.R. §§  
 31 404.1527(c)(2)(ii), 416.927(c)(2)(ii).

1 is consistent with it. *Andrews v. Shalala*, 53 F.3d 1035, 1041 (9th Cir. 1995); see also  
 2 *Thomas v. Barnhart*, 278 F.3d 947, 957 (9th Cir. 2002).

3 “When there is conflicting medical evidence, the Secretary must determine  
 4 credibility and resolve the conflict.” *Id.* at 956-57 (citation and quotation marks omitted).

5 **2. Dr. Walli**

6 Snowden cites Dr. Walli’s Mental Impairment Questionnaire dated January 11,  
 7 2011,<sup>3</sup> which was submitted to the Appeals Council. AR 366-70. The Appeals Council  
 8 made the submission part of the record.<sup>4</sup> AR 5. “When the Appeals Council denies a  
 9 request for review, it is a non-final agency action not subject to judicial review because  
 10 the ALJ’s decision becomes the final decision of the Commissioner.” *Taylor v. Comm’r*  
 11 *of SSA*, 659 F.3d 1228, 1231 (9th Cir. 2011). The reviewing court’s role is “to  
 12 determine whether, in light of the record as a whole, the ALJ’s decision was supported  
 13 by substantial evidence and was free of legal error.” *Id.* at 1232 (citing *Ramirez v.*  
 14 *Shalala*, 8 F.3d 1449, 1451-54 (9th Cir. 1993)). In doing so, the reviewing court  
 15 considers both the ALJ’s decision and the additional material submitted to the Appeals  
 16 Council. *Id.*; *Lingenfelter v. Astrue*, 504 F.3d 1028, 1030 n.2 (9th Cir. 2007).

17 Dr. Walli sees Snowden every eight weeks for psychotherapy. AR 366. Dr. Walli  
 18 diagnosed schizophrenia paranoid type with a Global Assessment of Functioning score  
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 22 <sup>3</sup> The questionnaire is dated in 2011. However, counsel’s cover letter to the  
 23 Appeals Council states that it is dated January 2012. AR 365.

24 <sup>4</sup> Under 20 C.F.R. § 416.1470(b):

25 [I]f new and material evidence is submitted, the Appeals Council shall  
 26 consider the additional evidence only where it relates to the period on or  
 27 before the date of the administrative law judge hearing decision. . . . It will  
 28 then review the case if it finds that the administrative law judge’s action,  
 findings, or conclusion is contrary to the weight of the evidence currently of  
 record.

1 of 39.<sup>5</sup> *Id.* Dr. Walli indicated Snowden's highest GAF score within the past year was  
 2 unknown. *Id.* Snowden's symptoms include mood disturbance, emotional lability,  
 3 delusions or hallucinations, social withdrawal or isolation, paranoia or inappropriate  
 4 suspiciousness, difficulty thinking or concentrating, and suicidal ideation or attempts.  
 5 AR 366-67. Dr. Walli referred to an adult psychiatric evaluation dated March 14, 2011.  
 6 AR 367. Snowden was treated with Trazadone and Paxil, and his prognosis is guarded.  
 7 AR 367-68.

8 Dr. Walli opined that Snowden would have difficulty working at a job on a  
 9 sustained basis due to paranoia, auditory hallucinations, mood swings, depression,  
 10 impaired social relationships, impaired coping skills, and impaired ability to obtain and  
 11 maintain employment. AR 369. Dr. Walli indicated Snowden had repeated episodes of  
 12 decompensation and a current history of one or more years inability to function outside  
 13 a highly supportive living arrangement. *Id.*

14 Snowden also submitted to the Appeals Council mental treatment records dated  
 15 April 27, 2010 through September 1, 2011. AR 343-63. Earlier records indicated  
 16 Snowden was diagnosed with schizophrenia in his early 20's. AR 226. In December  
 17 2008, Snowden reported that he had heard voices all his life but they had gotten worse.  
 18 He had tried to control the voices with heroin, but it did not work and was now clean and  
 19 unable to take it anymore. AR 223, 268. His physician filled out a form for temporary  
 20 disability (less than 12 months) based on schizophrenia. AR 248. There are treatment  
 21 records from May 27, 2009, at the San Bernardino Department of Behavioral Health.  
 22 AR 295. He reported recent memory problems, paranoid thoughts, poor focus and  
 23 concentration, and hearing voices. AR 299. He seemed tired, had slow speech, was

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25 <sup>5</sup> A GAF of 39 indicates: "Some impairment in reality testing or communication (e.g.,  
 26 speech is at time illogical, obscure, or irrelevant) or major impairment in several areas,  
 27 such as work or school, family relations, judgment, thinking, or mood (e.g., depressed  
 28 man avoids friends, neglects family, and is unable to work . . .)." American Psychiatric  
 Association, Diagnostic and Statistical Manual of Mental Disorders 34 (4th ed. Text  
 Revision 2000) ("DSM IV-TR").

1 depressed with a flat affect. *Id.* He was diagnosed with schizophrenia paranoid type  
 2 with a GAF of 42.<sup>6</sup> AR 292. Treatment records on April 27, 2010, indicate that  
 3 Snowden has schizophrenia paranoid type and came for medications. AR 317.  
 4 Snowden apparently stopped taking medications when he felt better but then started  
 5 hearing voices again. AR 324.

6 Dr. Walli's treatment records began in January 2011 after Snowden returned from  
 7 a 3-4 month visit to Pennsylvania. AR 360. On March 14, 2011, Dr. Walli indicated that  
 8 Snowden complained of visual hallucinations in addition to auditory hallucinations. AR  
 9 349. He isolated himself and did not want to talk to anyone. *Id.* His mother had mental  
 10 illness and his father was physically abusive when he was alive. He was raised by his  
 11 maternal grandmother. *Id.* Dr. Walli noted that Snowden's speech was slow and he  
 12 had auditory hallucinations. AR 350. Otherwise, Snowden was within normal limits. *Id.*  
 13 Dr. Walli diagnosed schizophrenia paranoid type and a GAF of 39. *Id.* Dr. Walli noted  
 14 vocational counseling when Snowden is stable for more than six weeks. *Id.* On May 5,  
 15 2011, Snowden complained of an increase in auditory hallucinations and fearfulness.  
 16 AR 357. Dr. Walli noted a flat affect. *Id.* On June 13, 2011, Snowden reported that he  
 17 felt OK as long as he took his medications. AR 356. Dr. Walli noted that his affect was  
 18 constricted. *Id.* On July 7, 2011, Snowden reported an increase in auditory  
 19 hallucinations but did not get his prescriptions filled. AR 355. On September 1, 2011,  
 20 Snowden reported that his auditory hallucinations were "so so" even though he was  
 21 compliant with medications. AR 354. Dr. Walli noted that Snowden's affect was  
 22 constricted. *Id.*

### 23           3.     Analysis

24           The ALJ gave "great weight" to the opinions of the examining psychiatrist and  
 25 medical expert. AR 24, 27. However, the ALJ did not have the treating physician's  
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27           <sup>6</sup> A GAF of 41-50 indicates serious symptoms or any serious impairment in social,  
 28 occupational or school functioning, such as being unable to keep a job. DSM IV-TR 34.

1 opinions and functional assessments. A treating physician's opinions cannot be  
 2 ignored. See *Hill v. Astrue*, 698 F.3d 1153, 1160 (9th Cir. 2012); *Lingenfelter*, 504 F.3d  
 3 at 1038 n.10 (ALJ cannot avoid requirements for consideration of treating physician  
 4 opinion "simply by not mentioning the treating physician's opinion and making findings  
 5 contrary to it."). The Commissioner argues that there are reasons for discounting Dr.  
 6 Walli's opinions. However, because the ALJ did not articulate these reasons, the court  
 7 cannot consider them. *Tommasetti v. Astrue*, 533 F.3d 1035, 1039 n.2 (9th Cir. 2008);  
 8 *Connett v. Barnhart*, 340 F.3d 871, 874 (9th Cir. 2003) ("We are constrained to review  
 9 the reasons the ALJ asserts.").

10 This matter must be remanded for consideration of Dr. Walli's opinions and  
 11 treatment records.

12 **D. Credibility**

13 "To determine whether a claimant's testimony regarding subjective pain or  
 14 symptoms is credible, an ALJ must engage in a two-step analysis." *Lingenfelter*, 504  
 15 F.3d at 1035-36.

16 At step one, "the ALJ must determine whether the claimant has presented  
 17 objective medical evidence of an underlying impairment 'which could reasonably be  
 18 expected to produce the pain or other symptoms alleged.'" *Id.* (citations omitted);  
 19 *Bunnell v. Sullivan*, 947 F.2d 341, 343 (9th Cir. 1991) (en banc).

20 "Second, if the claimant meets this first test, and there is no evidence of  
 21 malingering, 'the ALJ can reject the claimant's testimony about the severity of [the  
 22 claimant's] symptoms only by offering specific, clear and convincing reasons for doing  
 23 so.'" *Lingenfelter*, 504 F.3d at 1036 (citations omitted). "In making a credibility  
 24 determination, the ALJ 'must specifically identify what testimony is credible and what  
 25 testimony undermines the claimant's complaints.'" *Greger v. Barnhart*, 464 F.3d 968,  
 26 972 (9th Cir. 2006) (citation omitted).

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1 On remand, the ALJ must reconsider Snowden's credibility in light of his  
2 explanation for the discrepancy noted by the ALJ, Dr. Walli's opinions and records, and  
3 any other appropriate matter.

4 **IV.**

5 **CONCLUSION**

6 IT IS HEREBY ORDERED that the decision of the Commissioner is reversed and  
7 the matter remanded for consideration of Dr. Walli's opinions and treatment records,  
8 and reconsideration of Snowden's credibility.

9 IT IS FURTHER ORDERED that the Clerk of the Court serve copies of this Order  
10 and the Judgment herein on all parties or their counsel.

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12 DATED: March 29, 2013

*Alicia G. Rosenberg*

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13 ALICIA G. ROSENBERG  
14 United States Magistrate Judge